Student Protection Processes & Guidelines

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Executive Director’s Message

Thank you for your continued commitment and engagement with our Student Protection Reporting Processes. Student Protection now carries much complexity and responsibility, requiring sensitivity, sound process and legal compliance. Our duty of care resides in our capacity both individually and collectively to take action as required.

Child safe practices are integral to learning and teaching. Safety, security and nurture are fundamental human rights and needs which are the foundational to the Catholic School experience.

This procedural document follows legislative amendments and our substantial review of previous documentation. It highlights and acknowledges the important role school staff have in our communities and the continued commitment to recognising and responding to all student protection concerns promptly, professionally and sensitively.

I feel confident that all staff willingly undertake the requirement to know and understand the serious responsibilities that apply to them in this area. Please be assured of my prayerful support as we continue to implement our shared vision for Catholic Schooling in each unique school community.

BILL DIXON
Executive Director
Preface

These processes have been developed by the Queensland Catholic Education Commission (QCEC), in consultation with Catholic School Authorities, in order to assist Catholic School Authorities to meet legislative and procedural processes for responding to, and reporting, abuse, harm and behaviour of a staff member that a student considers is inappropriate.

Nothing that is written in these processes below prevents a staff member or any other person from taking immediate action to notify Queensland Police Service and/or the Department of Communities, Child Safety and Disability Services, particularly if he/she believes that it is essential to act to ensure a student’s safety.

Effective Date

These processes are effective from Monday, 23 January 2017.

Review Schedule

These processes shall be reviewed every two years, or when necessary as required by changes to legislation, policy or procedure.

The Governing Body

The Governing Body is the Roman Catholic Trust Corporation for the Diocese of Cairns. The Director of the Governing Body for the Roman Catholic Trust Corporation for the Diocese of Cairns is the Bishop of the Diocese of Cairns.

Delegation

Pursuant to s 366B of the Education (General Provisions) Act 2006, the Director of the Governing Body, the Bishop of the Diocese of Cairns has delegated to the person performing the duties of Executive Director of Catholic Education in the Diocese of Cairns, obligations under s366 and 366A of the Education (General Provisions) Act 2006 and more particularly the obligations of the Director/s of a non-State school’s governing body of receiving a report and giving a copy of the report to a police officer.

Student Protection Contacts

Under the Education (Accreditation of Non-State Schools) Regulation 2001 (Regulation 10(4)), schools administered by Catholic Education Services in the Diocese of Cairns have at least two nominated staff members to whom a student can report behaviour of another staff member that the student considers inappropriate. The names of these Student Protection Contacts are made known to staff, students and parents and are maintained on a central register, updated regularly and published on their respective school’s website.
Complaints Procedure

Under the Education (Accreditation of Non-State Schools) Regulation 2001 (Regulation 10(7)), Catholic Education Services has a written complaints procedure to address allegations of non-compliance with student protection processes.

In the event that a person, for example a parent, has a concern that the processes within the Student Protection Processes have not been complied with, then the person is able to make a complaint pursuant to Catholic Education Grievance (Maintaining Right Relations) Procedure.

Both the Policy and Procedure are publicly available via the Catholic Education Services website. The Grievance (Maintaining Right Relations) Procedure defines the process to make a complaint, which in the first instance should be to the Principal of the school, where appropriate.

Where the concern is not able to be resolved at the school level within a reasonable period of time, then the complaint should be referred to Catholic Education Services via the Professional Standards Manager, who will then refer the matter to the relevant Director of School Development for appropriate action.

Awareness and Implementation

If staff members, parents or students require further information in relation to any of the processes described in this document and/or other student protection compliance requirements, advice should be obtained from the Principal, the school’s Student Protection Contacts or Catholic Education Services.

Catholic Education is responsible for ensuring that:

- this document is freely available to staff members, students and parents;
- staff members, students and parents are made aware of the student protection processes;
- staff are trained in implementing the processes; and
- the processes are being implemented within the school.

This is achieved by:

Catholic Education Services:

- Publishing an electronic copy of the Student Protection Reporting Processes on the Catholic Education Diocese of Cairns public website and Staff Portal so that it is readily accessible by staff, students and parents;
- As part of induction, all new Principals receive student protection training that is appropriate to their role and responsibilities;
- All new staff undertake mandatory student protection induction training within 4 weeks of commencing employment;
- Student Protection compliance training is undertaken by staff annually;
- Every 2 years all staff (new and existing) are required to complete the online induction training;
- suitable student protection programs and training materials for staff are made available;
- specialised student protection training is made available and delivered to, for example, Principals, other Student Protection Contacts and Guidance Counsellors;
- specialised student protection expertise is available to school and Catholic Education Services office staff through the work of Student Protection Officer and other specialist staff within Catholic Education Services;
School Principals:

- placing an up-to-date hard copy of the document in the school library which is readily accessible for viewing by staff members, students and parents during school hours; and
- making available a link to an electronic copy of the document to staff, students and parents through the school’s website/intranet;
- staff members are made aware of the Student Protection Reporting Processes and trained in implementing these processes by making sure that –
  I. all new staff members as part of their induction are made aware of the requirements of the Diocese of Cairns Catholic Education Code of Conduct and the documents that stipulate Student Protection Processes;
  II. the names of the school’s Student Protection Contacts are made known to staff members, and volunteers and the information displayed in the staffroom, and provided in the staff handbook and/or on the school’s intranet site;
  III. all new staff members undertake the online Mandatory Student Protection Training within the first 4 weeks of employment;
  IV. all staff members receive reminders about their student protection responsibilities on at least an annual basis and undertake Mandatory Student Protection Induction Training every two years;
  V. other employees understand their student protection responsibilities as appropriate;
  VI. all volunteers complete student protection training and receive a copy of the Volunteer Code of Conduct; and
  VII. he/she appoints at least one other suitable staff member to fulfil the role of Student Protection Contact for the school.

- students and parents are aware of the Student Protection Processes by making sure that:
  I. Student Protection Posters are displayed prominently in areas of the school frequented by students;
  II. the names of the school’s Student Protection Contacts are made known to students and parents in a variety of ways and publicised in the school community, for example by posters, at assemblies, in handbooks, in the school newsletter, on the school’s website/intranet and provided at parent information sessions;
  III. students and parents are made aware of the processes for reporting to a Student Protection Contact, the behaviour of any staff member that a student considers is inappropriate, for example by posters, at assemblies, in handbooks, in the school newsletter, on the school’s website/intranet and at parent information sessions;
  IV. students and parents are made aware that a hard copy of the Student Protection Processes is in the school library and readily accessible during school hours;
  V. students and parents are made aware that electronic copies of the Student Protection Reporting Processes are available through a link on the school’s website/intranet;
  VI. students and parents are made aware that allegations of non-compliance with the Student Protection Processes is available via Catholic Education Grievance (Maintaining Right Relations) Procedure, which is located on the Catholic Education Diocese of Cairns public website.

This document should be read in conjunction with the Student Protection Guidelines for Queensland Catholic Schools.
STUDENT PROTECTION PROCESSES

1. Our responsibilities

Catholic Education Services is committed to creating and maintaining safe environments for students. A critical area of importance is how to respond to, and report abuse, harm and the behaviour of a staff member that a student considers is inappropriate. This document sets out the responsibilities for staff members in schools where they have a concern for the protection of a student, including addressing processes required by law:

- processes for how Catholic Education Services will respond to harm, or allegations of harm, to students;
- a process for the reporting by a student to a stated staff member of behaviour of another staff member that the student considers is inappropriate;
- a process for how the information reported to the stated staff member must be dealt with by the stated staff member;
- a process for reporting sexual abuse or suspected sexual abuse in compliance with the Education (General Provisions) Act 2006, section 366; and a suspicion of likely sexual abuse in compliance with the Education (General Provisions) Act 2006, section 366A; and
- a process for reporting a reportable suspicion under the Child Protection Act 1999, section 13E.

These processes apply to all staff members employed by Catholic Education in the Diocese of Cairns.

2. Reporting Processes

This section of the processes sets out a summary of the actions that must be taken if a staff member has concerns or suspicions, or makes allegations about abuse of, or harm to, a student or if there is a report of behaviour by a staff member that a student considers is inappropriate. Further detail around these key child protection concepts are contained within the Student Protection Guidelines.

In general terms the process for responding to and reporting student protection concerns is as follows:

- Identify student protection concerns through recognising the signs of abuse and harm, and through disclosures or receipt of information;
- Seek guidance and support – if necessary, confer with the Principal or appropriate colleagues, or use resources such as the Child Protection Guide to establish whether a ‘reasonable suspicion’ has been formed;
- Where a reasonable suspicion of abuse, harm or inappropriate behaviour is formed – report the concerns according to the specific processes outlined in this document;
- Remain focussed on the support needs of the student and liaise with the Principal around any planning or actions that are required.
2.1 Conferral with colleagues and accessing support

Engaging in appropriate consultation processes is an important element of responding to concerns around the safety and well-being of students, in order that any decision-making process is fully informed.

Staff members may confer with colleagues, for example the Principal or Student Protection Contacts, in order to establish whether the information to hand may constitute a reasonable suspicion of abuse, harm or inappropriate behaviour. This process is encouraged as a means of ensuring the best possible response to a student concern.

Confidentiality is an important element of conferral processes, where information sharing should be limited to appropriate persons and to the extent necessary to respond to the safety and well-being of a student and to give effect to the processes outlined in this document. The Student Protection Guidelines contain further detail around confidentiality and information sharing.

Again, the purpose of the conferral process is to assist a staff member in determining whether there is a reasonable suspicion of abuse, harm or inappropriate behaviour. A Principal, for example, may have additional information about a student or their family, not known by the staff member that:

- Provides greater context to the concerns identified by the staff member
- Changes the seriousness of the concerns, particularly as to whether harm to a student is “significant”
- Provides greater clarity around whether there is a parent able and willing to protect the student.

In addition to conferring with colleagues, a number of practical tools and resources exist to support staff members in their decision making, including the Queensland Child Protection Guide – an online decision support guide that has been developed to assist professionals to appropriately report or refer families to Department of Communities, Child Safety and Disability Services (Child Safety) or other service providers in a timely manner.

The Queensland College of Teachers offers a range of professional standards resources that may assist in understanding and responding to inappropriate behaviour by a staff member.

Staff members can also access the CES Staff Portal and locate additional resources on the Professional Standards page.

2.2 Requirement to report sexual abuse or likely sexual abuse to the Queensland Police Service

In accordance with sections 366 and 366A of the Education (General Provisions) Act 2006, if a staff member becomes aware or reasonably suspects in the course of the staff member’s employment at the school that a student has been sexually abused or is likely to be sexually abused by another person, the staff member must immediately provide a written report using the Statutory Authority Report (SAR) to the Principal or Executive Director. The Principal or Executive Director is required by law to immediately forward a copy of the Statutory Authority Report (SAR) to the Queensland Police Service. See Flowchart 1.

Where the first person is the Principal of the School, the Principal must immediately make a written report of the concerns directly to the Queensland Police Service and to the Executive Director using the Statutory Authority Report (SAR) See Flowchart 2.

Where the reasonable suspicion of sexual abuse or likely sexual abuse is against the Principal, the Statutory Authority Report must be submitted by the first person to the Executive Director who must immediately forward a copy of the Statutory Authority Report to the Queensland Police Service.
The Principal or Director of the Governing Body must, as a matter of urgency, advise the first person that the report has been forwarded to Police. This advice should be in writing where possible.

**NOTE:** If a reasonable suspicion of sexual abuse or likely sexual abuse is formed a report to the Queensland Police Service is to be made even if there is a parent able and willing to protect the child from harm.

Whilst the legislation relating to the mandatory reporting of sexual abuse and likely sexual abuse as outlined above relates only to students under 18 years of age, these processes extend the meaning to include students who are 18 years of age or above.

In addition, whilst the legislation limits the mandatory reporting of sexual abuse or likely sexual abuse of a student to reasonable suspicions formed in the course of the staff member’s employment at the school, it is the policy of the Diocese of Cairns Catholic Education that all reasonable suspicions of sexual abuse or likely sexual abuse of students, regardless of when they are formed, are reported to Queensland Police in accordance with these processes.

### 2.3 Reporting significant harm or risk of significant harm to a student where there may not be a parent able and willing to protect the student from harm

**Mandatory reporting responsibilities for approved teachers**

Approved teachers have a **mandatory reporting** obligation under section 13E of the *Child Protection Act 1999* to make a report to the Department of Communities, Child Safety and Disability Services when a teacher forms a ‘reportable suspicion’ about a child.

A reportable suspicion is a **reasonable suspicion:**
- that a child has suffered, is suffering, or is at an **unacceptable risk** of suffering, significant harm caused by physical abuse or sexual abuse; and
- there may not be a **parent able and willing to protect** the child from the harm.

A teacher can fulfil this mandatory reporting obligation by:
- Making a written report using the Statutory Authority Report (SAR) to their Principal of the reportable suspicion (or to the Executive Director if the allegation is against the Principal) and as a matter of urgency receiving written confirmation from the Principal or Executive Director of the date and time that the report was submitted to the Department of Communities, Child Safety and Disability Services; or
- Making a report directly to the Department of Communities, Child Safety and Disability Services via the [online reporting form](#).

When the Principal or Executive Director receives a report, where a teacher has formed a ‘reportable suspicion’, they **must**, as a matter of urgency, forward the report to the Department of Communities, Child Safety and Disability Services.

Where a Principal themselves forms a ‘reportable suspicion’, they must make a report directly to the Department of Communities, Child Safety and Disability Services.
Teachers are encouraged to make mandatory reports to the Department of Communities Child Safety and Disability Services through their Principal (as described above). However, if a teacher forms a ‘reportable suspicion’ about a student, the teacher must satisfy themselves, as a matter of urgency, that the Principal has provided a report to the Department of Communities Child Safety and Disability Services.

If the teacher does not reasonably suppose that the Principal has provided the report to the Department of Communities Child Safety and Disability Services, the teacher must, as a matter of urgency, make the report directly to the Department of Communities Child Safety and Disability Services. Teachers are encouraged to confer with the school Student Protection Contacts or Catholic Education Student Protection Officer for support in making the mandatory report themselves.

Again, the Child Protection Act 1999 limits the mandatory reporting of reportable suspicions to those formed in the course of the teacher’s engagement at the school. However, it is the policy of the Diocese of Cairns Catholic Education that all reasonable suspicions that student has suffered, is suffering or is at unacceptable risk of suffering significant harm and may not have a parent able and willing to protect them from the harm, regardless of when they are formed, are reported to the Department of Communities, Child Safety and Disability Services in accordance with these processes.

Where a staff member reasonably suspects a student has suffered, is suffering or is at unacceptable risk of suffering significant harm, due to sexual, physical, emotional/psychological abuse or neglect and may not have a parent able and willing to protect the student from the harm, then the staff member must make a written report of the concerns to the Principal using the Statutory Authority Report (SAR) who in turn must immediately forward the Statutory Authority Report (SAR) to the Department of Communities, Child Safety and Disability Services - Regional Intake Service. See Flowchart 3.

Where the allegation (of a reportable suspicion) is against the Principal, the staff member must submit the Statutory Authority Report (SAR) to the Executive Director who in turn must immediately forward the Statutory Authority Report (SAR) to the Department of Communities, Child Safety and Disability Services - Regional Intake Service.

The Principal or Executive Director must, as a matter of urgency, advise the staff member that the report has been forwarded to the Department of Communities, Child Safety and Disability Services. This advice should be in writing where possible.

### 2.4 Requirement to respond to harm or allegations of harm to students

In accordance with section 10 (2) of the Education (Accreditation of Non-State Schools) Regulation 2001, a school must have written processes to respond to harm or allegations of harm to a student. Therefore, in addition to the requirements outlined in sections 2.2 and 2.3 above, staff members must respond to any reasonable suspicion in accordance with the required processes that a child has suffered, is suffering or is at unacceptable risk of suffering, significant harm caused by emotional abuse, neglect, self-harm, or harm caused by others - for example, by other students or by other persons in the community.

#### 2.4.1 Harm or risk of harm to a student caused by self-harm

Where a staff member forms a reasonable suspicion that a student has self-harmed or is at risk of self-harm, the first priority is the immediate safety of the student, and determining whether the self-injury or risk of self-injury is significant, for example an injury requiring medical attention. The priority in cases of significant self-harm is therefore meeting the immediate medical and psychological needs of the student, which may
require the administration of first aid and/or immediate contact with emergency services or mental health services.

Once the immediate safety of the student is assured a Self-Harm Response Form (SHR) should be completed and provided to the Principal or Student Protection Contact. This form is used to notify the appropriate staff within the school and develop a response appropriate to the needs of the student.

Once informed of student self-harm, the school response must include:

- assessing the immediate safety of the student or any other student who may have been affected and instigate the school’s critical incident plan, if required
- allocate a response coordinator
- notify and collaborate with the school counsellor or school psychologist regarding an appropriate response plan to ensure the ongoing safety of the student
- notify the student’s parents unless doing so is not appropriate – for example, the incident may relate to an independent student or notifying parents may not be in the student’s best interests. In this case, consider completion of a Statutory Authority Report if it is reasonably suspected that the child has suffered, is suffering or is at unacceptable risk of suffering significant harm and may not have a parent able and willing to protect the student from harm. This form should be submitted to Child Safety Services
- support any other student or employee who may be affected by an incident of self-harm
- utilise established referral protocols and pathways to local mental health service providers if urgent mental health advice and assistance is required
- establish a date as to when the outcomes of the response will be reviewed

Where the staff member forms a reasonable suspicion that a student has suffered, is suffering or is at unacceptable risk of significant harm, as a result of self-harming behaviour AND may not have a parent able and willing to protect the student from harm, (for example refusing to support the student in accessing medical or psychological care), then a written report must be made in accordance with the reporting processes detailed in section 2.3 as a concern of neglect.

2.4.2 Harm or risk of harm to a student caused by another student

Where a staff member forms a reasonable suspicion that a student has been harmed or is at risk of being harmed by another student, the first priority is the immediate safety of the student, which will include determining whether the effect on the student is significant, for example, an injury requiring medical attention.

Where there is a significant injury or immediate risk of significant injury to a student, the priority is meeting the medical and safety needs of the student, which may require the administration of first aid, immediate contact with emergency services and contacting the student’s parent(s) or care-provider(s).

Behaviour between students is managed in accordance with the Diocese of Cairns Catholic Education written processes for the conduct of students, or relevant behaviour support guidelines. In cases where criminal offences have been alleged, for example the serious assault of a student by another student over the age of 10 years, parents and care-providers should be made aware of the option to pursue action through the Queensland Police Service. Diocese of Cairns Catholic Education will cooperate with any resulting investigation.

Allegations of bullying behaviours, including online behaviours, are managed in accordance with the Diocese of Cairns Catholic Education bullying response procedures.

Where a staff member forms a reasonable suspicion that a student has suffered, is suffering or is at unacceptable risk of significant harm, as a result of student to student behaviours AND may not have a
parent able and willing to protect the student from harm, (for example an inability to provide supervision for the student), then a written report must be made in accordance with the reporting processes detailed in section 2.3.

2.4.3 Responding to student sexual behaviour

Sexual behaviours of various kinds may be evident in children, particularly in the early years. Some forms of sexual behaviour may be considered developmentally appropriate for the child’s age and stage of development. Other behaviours may indicate that the child could have been exposed to inappropriate material or experiences (for example, reports of very young children knowing about and experimenting with oral sex). Resources such as those published by the Department of Communities, Child Safety and Disability Services can assist in identifying age inappropriate sexual behaviour.

Suspicion that a student has been sexually abused may also be formed in some circumstances where a student exhibits concerning sexual behaviour. In these circumstances, a report to the Queensland Police Service is required as outlined in section 2.2 and an assessment of the requirement to report made under section 2.3 is also required.

2.4.4 Harm or risk of harm to a student caused by a person not associated with the school or family

There may be some circumstances where a staff member becomes aware of a concern that a student has been harmed, or is at risk of harm, by a person not associated with the school or family. As with the broader responses to harm, consideration must first be given to whether the harm or risk of harm is significant and whether there is a parent able and willing to protect the student from harm.

In circumstances where there is a parent able and willing to protect the student from harm, then the parents must be notified of the concerns as soon as possible. Where there is not a parent able and willing to protect the student and there is a reasonable suspicion of significant harm or risk of harm, then the reporting process detailed in section 2.3 must be followed.

Where the risk is immediate, for example the abduction of a student walking to school, then the Queensland Police Service must be contacted immediately.

2.5 Responding to concerns that do not meet the threshold for reporting

A staff member may identify concerns regarding a student that ultimately do not form a reasonable suspicion of sexual abuse, likely sexual abuse or significant harm, however, indicate that without support or intervention a student and/or their family are at risk of entering the child protection system.

These concerns should be raised with the Principal, who may refer the student/and or their family to the appropriate service. This may include support options through the school, such as the School Counsellor, or to community based options such as Family and Child Connect.

The Student Protection Guidelines provide detail around the options that are available to support students and families.

2.6 Responding to allegations against staff members, including the Principal, and volunteers

In accordance with s.10 (3) of the Education (Accreditation of Non State Schools) Regulation 2001, a school must have a process for the reporting of staff behaviour that a student considers to be inappropriate.
Additionally, a school must have a process to respond to the reported staff inappropriate behaviour. Therefore, if a staff member becomes aware of staff behaviour that a student considers to be inappropriate, the staff member must report this behaviour in accordance with the designated process without delay.

2.6.1 Allegations of sexual abuse or likely sexual abuse against a staff member or volunteer

A staff member may form a reasonable suspicion that a student has been sexually abused or is likely to be sexually abused by a staff member or volunteer.

In these circumstances, the reporting processes detailed in section 2.2 must be followed.

2.6.2 Allegations of sexual abuse or likely sexual abuse against a Principal

A staff member may form a reasonable suspicion that a student has been sexually abused or is likely to be sexually abused by the school Principal.

In these circumstances, the reporting processes detailed in section 2.2 must be followed and the report from the staff member must be made to the Executive Director, not the Principal.

When a Statutory Authority Report (SAR) is submitted about a Principal, overall case management will be provided by the Executive Director (or delegate), working in consultation with the Professional Standards Manager and Director of School Development. It is important for the nominated case manager to establish communication with the Police so that information may be shared as appropriate. The CES Student Protection Officer is also available to provide assistance and support to staff in managing what can be complex issues relating to student protection matters.

Following the provision of a Statutory Authority Report (SAR), an investigation must not be conducted by or on behalf of Catholic Education pending the result of Police inquiries. However, the Executive Director (or delegate) will take immediate steps to ensure that a risk assessment is undertaken to determine whether the Principal subject to the allegations should continue to be allowed to work in the school. As a result of the risk assessment, and following consultation with the QLD Police Service, the Principal may be suspended from his/her duties, or have his/her duties restricted.

The Executive Director (or delegate) will seek advice from the QLD Police Service as to if and when the Principal should be informed of the allegation. In all allegations of sexual abuse or likely sexual abuse against a Principal, the Executive Director (or delegate) in consultation with the Manager Professional Standards and the Director of School Development with the permission of the QLD Police Service will proceed in accordance with the CES Employee Misconduct and Investigation Processes.

**IMPORTANT NOTE: Sexual Activity between staff members and students**

The involvement of any staff member or volunteer within a school in sexual activity with, or sexual exploitation of, a student attending that school is always to be regarded and responded to as SEXUAL ABUSE.

2.6.3 Allegations of harm against a staff member or volunteer

A staff member may form a reasonable suspicion that a staff member or volunteer has harmed a student. If the allegation of harm relates to sexual abuse or likely sexual abuse then the processes detailed in Section 2.2 must be followed.
If a student has experienced significant physical harm (for example, bruises and non-accidental injuries), as a result of a staff member’s or volunteer’s behaviour, it is a requirement that the QLD Police Service is notified by the Principal. Parents are notified and must be informed of the school’s action to date. Parents must also be informed that they are able contact the QLD Police Service directly if they wish to. The Principal must make a record of this discussion and keep it in a confidential file as part of the workplace investigation process to be carried out.

The processes defined in Section 2.4 should be followed for all other allegations of harm against a staff member or volunteer.

Overall case management will be provided by the Principal working in association with the Professional Standards Manager and Director of School Development. It is important for the Principal to establish communication with the Police and parents so that information may be shared as appropriate. The CES Student Protection Officer is also available to provide assistance and support to staff in managing what can be complex issues relating to student protection matters.

An investigation must not be conducted by or on behalf of Catholic Education pending the result of Police inquiries, if required. However, the Principal will take immediate steps to ensure that a risk assessment is undertaken to determine whether the staff member or volunteer subject to the allegations should continue to be allowed to work in the school. As a result of the risk assessment, and following consultation with the QLD Police Service, the staff member or volunteer may be suspended from his/her duties, or have his/her duties restricted.

The Principal will seek advice from the QLD Police Service as to if and when the staff member or volunteer should be informed of the allegation.

The Principal, in consultation with the Director of School Development and the Manager Professional Standards, with the permission of the relevant statutory authority will proceed in accordance with the CES Employee Misconduct and Investigation Processes.

2.6.4 Allegations of harm against a Principal

A staff member may form a reasonable suspicion that a Principal has harmed a student.

If the allegation of harm relates to sexual abuse or likely sexual abuse, then the processes detailed in Section 2.2 must be followed.

If a student has experienced significant physical harm (for example, bruises and non-accidental injuries), as a result of the Principal’s behaviour, it is an organisational requirement that the QLD Police Service be notified. The first staff member must notify the Executive Director (or delegate) who must notify the QLD Police Service. Parents are notified and must be informed of the school’s action to date. Parents must also be informed that they may contact the QLD Police Service directly if they wish to. The Manager Professional Standards must make a record of this discussion and keep it in a confidential file as part of the workplace investigation to be carried out.

The processes defined in Section 2.4 should be followed for all other allegations of harm against a staff member or volunteer.

Overall case management will be provided by the allocated Director of School Development working in association with the Manager Professional Standards. It is important for the case manager to establish communication with the Police and parents so that information may be shared as appropriate. The CES Student Protection Officer is also available to provide assistance and support to staff in managing what can be complex issues relating to student protection matters.
An investigation must not be conducted by or on behalf of Catholic Education pending the result of Police inquiries, if required. However, the Director of School Development will take immediate steps to ensure that a risk assessment is undertaken to determine whether the staff member or volunteer subject to the allegations should continue to be allowed to work in the school. As a result of the risk assessment, and following consultation with the QLD Police Service, the staff member or volunteer may be suspended from his/her duties, or have his/her duties restricted.

The Director of School Development will seek advice from the QLD Police Service as to if and when the Principal should be informed of the allegation.

The Director of School Development and the Manager Professional Standards, with the permission of the relevant statutory authority and the approval of the Executive Director will proceed in accordance with the CES Employee Misconduct and Investigation Processes.

2.6.5 Processes for dealing with allegations against principals, staff members or volunteers subsequent to a report made to the Queensland Police Service

When a Statutory Authority Report (SAR) is submitted about a staff member or volunteer, overall case management will be provided by the Executive Director (or delegate) working in association with the Principal, Professional Standards Manager and Director of School Development.

When a Statutory Authority Report (SAR) is submitted about a Principal, overall case management will be provided by the Executive Director (or delegate) working in association with the Professional Standards Manager and Director of School Development.

It is important for the Executive Director (or delegate) to establish communication with the Police so that information may be shared as appropriate. The CES Student Protection Officer is also available to provide assistance and support to staff in managing what can be complex issues relating to student protection matters.

Following the provision of a Statutory Authority Report (SAR), an investigation must not be conducted by or on behalf of Catholic Education pending the result of Police inquiries. However, the designated case manager will take immediate steps to ensure that a risk assessment is undertaken to determine whether the staff member or volunteer subject to the allegations should continue to be allowed to work in the school. As a result of the risk assessment, and following consultation with the relevant statutory authorities, the principal, staff member or volunteer may be suspended from his/her duties, or have his/her duties restricted.

The designated case manager will seek advice from the QLD Police Service as to if and when the principal, staff member or volunteer should be informed of the allegation.

In all allegations of which have resulted in a Statutory Authority Report (SAR) being submitted to the QLD Police Service against a staff member (not the Principal) or volunteer, the Executive Director (or delegate) in consultation with the Principal, Manager Professional Standards and Director of School Development, and with the permission of the QLD Police Service will proceed in accordance with the CES Employee Misconduct and Investigation Processes.

In all allegations of which have resulted in a Statutory Authority Report (SAR) being submitted to the QLD Police Service against a Principal, the Executive Director (or delegate) in consultation with the Manager Professional Standards and Director of School Development, and with the permission of the QLD Police Service will proceed in accordance with the CES Employee Misconduct and Investigation Processes.
After a matter relating to the behaviour of a principal or staff member is reported to the Queensland Police Service there can be one of two outcomes.

These can be summarised as follows:

- Conviction of a criminal offence; or
- No conviction. (Queensland Police Service may decide not to investigate, to discontinue an investigation or not to lay a charge following an investigation, a prosecution may not go ahead following a charge having been laid, or a matter may go to court but not result in a conviction).

In addition to the scenarios set out above, Diocese of Cairns Catholic Education may become aware that a principal, staff member or volunteer has been under investigation or has been prosecuted for an offence against a student in circumstances where a student protection report has not been made by the Diocese of Cairns Catholic Education.

The procedure below will be followed for the scenarios set out above.

**CONVICTION**

If a current principal or staff member is convicted in a court of law for an offence against a student that is deemed to be an act of serious professional misconduct, then the Executive Director will proceed to dismiss the principal or staff member. The Executive Director (or delegate) will document the outcome of the court proceedings in the formal communication regarding the termination of the principal or staff member employment.

If the principal or staff member who is convicted is a teacher, the Executive Director or delegate will inform the Queensland College of Teachers in writing of the conviction.

If the conviction is for a charge that is deemed to be less than serious misconduct but is contrary to the Catholic Education Diocese of Cairns Code of Conduct, then the Executive Director will proceed to take disciplinary action against the principal or staff member.

The pastoral care of student/s and staff involved will be monitored and support offered.

**NO CONVICTION**

The failure of a court to record a conviction against the principal or staff member against whom a charge has been laid or a decision by the Queensland Police Service not to charge or prosecute, does not necessarily mean that the allegation was unwarranted and that the principal or staff member has no case to answer as a principal or staff member within a Catholic school.

The fact that a principal or staff member has been found ‘not guilty’ of an offence does not automatically mean that a matter has been closed. The standard of proof required for disciplinary action within the employer-employee relationship is ‘on the balance of probabilities’, rather than the criminal standard of ‘beyond reasonable doubt’.

In addition, a serious breach of the Diocese of Cairns Catholic Education Code of Conduct may not be a criminal offence. For this reason, the matter concerned must still be appropriately dealt with by the Employing Authority as a disciplinary matter and Catholic Education Services may proceed with conducting their own internal investigation as defined by the CES Employee Misconduct and Investigation Processes.

Documents on the public record as a result of court proceedings, and/or materials made available as a result of a Queensland Police Service investigation may be considered as part of any investigation conducted by or on behalf of the Diocese of Cairns Catholic Education.
2.6.6 Allegations of inappropriate behaviour against a staff member or volunteer

Inappropriate behaviour includes but is not limited to any behaviour, including words, towards a student that is contrary to what is required of staff members under Catholic Education Code of Conduct. Such inappropriate behaviour may be of a physical, sexual, emotional or psychological nature. Further information regarding professional boundaries is located in the accompanying Student Protection Guidelines document.

A staff member who reasonably suspects inappropriate behaviour by another staff member or volunteer towards a student is required to report this matter on a Professional Standards Notice (PSN) to the Principal or other Student Protection Contact.

If reported to a Student Protection Contact other than the Principal, the Student Protection Contact must provide a copy of the report to the Principal immediately and keep appropriate records as part of the investigation process.

The fact that a complaint or allegation is not presented formally or in writing is not a valid reason to fail to follow these processes.

All staff must respond in accordance with the processes detailed in this section if:

I. a student, parent or other person makes a complaint in relation to a staff member’s behaviour towards a student that the student, parent or other person considers to be inappropriate and which does not meet the threshold for a report to a statutory authority; or

II. a staff member observes or overhears inappropriate behaviour by a staff member towards a student which does not meet the threshold for a report to a statutory authority.

Staff may be at risk of disciplinary sanction for failing to report a complaint or allegation which relates to an allegation or complaint of inappropriate behaviour of a staff member towards a student/s.

Responding to inappropriate staff behaviour towards a student/s will occur in consultation with the Manager Professional Standards and in alignment with the CES Employee Misconduct and Investigation Processes.

2.6.7 Allegations of inappropriate behaviour against a Principal

Inappropriate behaviour includes but is not limited to any behaviour, including words, towards a student that is contrary to what is required of staff members under Catholic Education Code of Conduct. Such inappropriate behaviour may be of a physical, sexual, emotional or psychological nature. Further information regarding professional boundaries is located in the accompanying Student Protection Guidelines document.

A staff member who reasonably suspects inappropriate behaviour by the Principal towards a student is required to report this matter on a Professional Standards Notice (PSN) to the Principal, who is not the Principal. The Student Protection Contact must forward the completed Professional Standards Notice (PSN) to the Manager Professional Standards.

The fact that a complaint or allegation is not presented formally or in writing is not a valid reason to fail to follow these processes.

All staff must respond in accordance with the processes detailed in this section if:

I. a student, parent or other person makes a complaint in relation to a Principal’s behaviour towards a student that the student, parent or other person considers to be inappropriate and which does not meet the threshold for a report to a statutory authority; or
II. a staff member observes or overhears inappropriate behaviour by a Principal towards a student which does not meet the threshold for a report to a statutory authority.

Staff may be at risk of disciplinary sanction for failing to report a complaint or allegation which relates to an allegation or complaint of inappropriate behaviour of a Principal towards a student/s.

Responding to inappropriate staff behaviour towards a student/s will occur in consultation with the Manager Professional Standards and in alignment with the CES Employee Misconduct and Investigation Processes.

2.6.8 Management of and response to inappropriate behaviours

There are three intervention levels that may be used when responding to alleged inappropriate behaviour by a staff member, other employee or volunteer towards a student:

a) Level 1 – Allegations of minor inappropriate behaviour towards a student;

b) Level 2 – Allegations of Misconduct towards a student;

c) Level 3 – Allegations of Serious/Gross Misconduct towards a student.

Situations that Constitute Inappropriate Behaviour/Misconduct - Level 1 Report

A Level 1 report relates to allegations of minor inappropriate behaviour by a staff member towards a student. A typical incident covered by a Level 1 report could include a one-off allegation of inappropriate behaviour by a staff member. The matter is able to be addressed at school level and if the allegation is substantiated the disciplinary response may include but is not limited to a verbal warning or written warning signed by the Principal.

A Level 1 intervention must not be undertaken if the matter reaches the threshold for a Statutory Authority Report. The appropriate reporting processes for such situations are covered in Section 2.6.5.

The Professional Standards Manager must be consulted in determining the appropriate reporting and responses in alignment with CES Employee Misconduct and Investigation Processes.

Situations that Constitute Misconduct towards a Student - Level 2 Report

A Level 2 report relates to allegations which have required repeated Level 1 intervention responses, more serious complaints and if substantiated the disciplinary response may include but is not limited to a verbal warning or written warning signed by the Executive Director.

A Level 2 intervention must not be undertaken if the matter meets the threshold for a Statutory Authority Report. The appropriate reporting processes for such situations are covered in Section 2.6.5.

The Professional Standards Manager must be consulted in determining the appropriate reporting and responses in alignment with CES Employee Misconduct and Investigation Processes.

Situations that Constitute Serious/Gross Misconduct towards a Student – Level 3 Report

A Level 3 report relates to allegations which have required repeated Level 2 intervention responses, more complex complaints and if substantiated the disciplinary response may include but is not limited to termination of the staff members’ employment with Catholic Education Services.

A Level 3 intervention must not be undertaken if the matter meets the threshold for a Statutory Authority Report. The appropriate reporting processes for such situations are covered in Section 2.6.5.

The Manager Professional Standards must be consulted in determining the appropriate reporting and responses in alignment with CES Employee Misconduct and Investigation Processes.
In addition to the processes detailed in Section 2.6 the following may also be required when responding to an allegation of harm or inappropriate behaviour of a staff member towards a student:

**Teachers (including a Principal)**

On receiving a copy of a Statutory Authority Report (SAR) or being made aware of an allegation of harm or inappropriate behaviour towards a student/s which may lead to harm and which relates to the behaviour of a registered teacher, the Employing Authority has obligations under the Education (College of Teachers) Act to notify the QLD College of Teachers of the following:

- when an investigation of harm to a child commences (Section 76)
- when an investigation of harm to a child ends for any reason (Section 77)
- certain other dismissals in circumstances that, in the opinion of the employing authority, call into question a teacher’s competency to be employed as a teacher (Section 78)

If an employing authority gives notice as required it is not liable, civilly, criminally or under an administrative process, for disclosing information contained in the notice to the QLD College of Teachers (Section 81 – Education (QLD College of Teachers) Act 2005).

**Non-teaching Staff Member**

On receiving a Statutory Authority Report (SAR) which relates to the behaviour of a non-teaching staff member, an assessment as to whether the matter affects the staff member’s ability to hold a positive working with children notice (i.e. charge of a disqualifying offence or conviction of a serious offence) needs to be carried out as part of the overall risk management process, as well as normal misconduct processes.

The employer has obligations under the *Working with Children (Risk Management and Screening) Act* to notify Blue Card Services including but not limited to, when a blue card holder has had a change in their criminal history and/or leaves the organisation.

**Religious or Cleric**

If the Statutory Authority Report (SAR) relates to the behaviour of a cleric or religious, or who was a cleric or religious at the time of the alleged behaviour, the Executive Director or Manager Professional Standards will inform the Queensland Director of Professional Standards immediately.

**An Employee Not a Staff Member of Catholic Education**

If the employee is not a staff member of Catholic Education (i.e. contractor, work experience supervisor), the appropriate steps in this regard will be taken by the Professional Standards Manager in association with that person’s employer.

The Executive Director (or delegate) will only inform the parent(s) or carer(s) of the student if on the advice of the Police and/or Child Safety Services s/he believes that this will not jeopardise an official investigation.

In the case of a staff member being the subject of the report, he/she will be reminded that he/she may access the confidential counselling services available through the Employee Assistance Program.

If the employee is not a staff member of Catholic Education, the appropriate steps will be taken in association with that person’s employer in this regard.
3. After a report is made

Once a report is made under these processes, consideration must be given to any ongoing or resulting action that is required. This includes:

- Follow up by the Principal with Queensland Police Service and/or the Department of Communities, Child Safety and Disability Services to confirm both receipt of the report, and any action that these agencies may take;
- Implementing any risk management and pastoral support processes to address the safety and well-being of students, particularly in relation to allegations of sexual abuse between students, and maintain as far as possible, supportive relationships with parents, carers and families;
- Ensure that all parties involved respect the confidentiality and privacy of students and families involved; and
- Where relevant, make any preparation for the interview of a student by Queensland Police Service and/or the Department of Communities, Child Safety and Disability Services at school – see the QCEC guideline and sample record of interview form.

4. Advising parents

When a student protection report to the Queensland Police Service and/or the Department of Communities, Child Safety and Disability Services is required, it is important that parents are not contacted before the student protection report is made.

If a student protection report submitted to Queensland Police Service and/or the Department of Communities, Child Safety and Disability Services relates to suspected abuse or neglect by a member of the student’s family, the Principal will only inform the parent(s) or carer(s) of the student protection concern once confirmed as appropriate with the Queensland Police Service or the Department of Communities, Child Safety and Disability Services. This is to ensure that any potential child protection or criminal investigation is not compromised.

In order to assist at the school level in the management of any situation and to ensure the immediate safety of any students involved, the school should request from the Queensland Police Service and/or Department of Communities, Child Safety and Disability Services feedback on the possible timing of their intervention and obtain some guidance about when the school may discuss the matter with the student’s parent(s) or carer(s). This is particularly significant in cases of student to student sexual behaviour where it is important for the student’s well-being to enable the parent to support the student and take steps to protect them.
Definitions

Child
A child is a person under 18 years of age

Colleague
As defined by section 13H of the Child Protection Act 1999, colleague, of a relevant person, means a person working in or for the same entity as the relevant person

Director of the Governing Body
As defined by section 364 of the Education (General Provisions) Act 2006: director, of a non-State school’s governing body, means a director of the governing body within the meaning of the Education (Accreditation of Non-State Schools) Act 2001, section 7AA.

First Person
The “first person” is a staff member who reasonably suspects, in the course of the staff member’s employment at the school, that a student under 18 years attending the school has been sexually abused by another person or is likely to be sexually abused by another person

Harm
As defined by section 9 of the Child Protection Act 1999:
(1) Harm, to a child, is any detrimental effect of a significant nature on the child’s physical, psychological or emotional wellbeing.
(2) It is immaterial how the harm is caused.
(3) Harm can be caused by—
   (a) physical, psychological or emotional abuse or neglect; or
   (b) sexual abuse or exploitation.
(4) Harm can be caused by—
   (a) a single act, omission or circumstance; or
   (b) a series or combination of acts, omissions or circumstances.

Inappropriate behaviour
Inappropriate behaviour includes but is not limited to any behaviour, including words, towards a student that is contrary to what is required of staff members under the Catholic Education Diocese of Cairns Code of Conduct. Further, any report from a person, including a student, about a staff member’s behaviour towards a student that the person making the report considers to be inappropriate is to be taken as an allegation of inappropriate behaviour and must be responded to in accordance with the processes contained within this document.

Reasonable suspicion
A reasonable suspicion is a suspicion that would be formed by a reasonable person based on a reasonable view of the evidence available to them. In other words, a reasonable suspicion is an objectively justifiable suspicion that is based on specific facts or circumstances.

Reportable suspicion
As defined by section 13E of the Child Protection Act 1999 means a reasonable suspicion that a child has suffered, is suffering, or is at unacceptable risk of suffering, significant harm caused by physical or sexual abuse; and may not have a parent able and willing to protect the child from the harm.
Relevant person (Child Protection Act 1999)
A relevant person for the purposes of mandatory reporting under section 13E of the Child Protection Act 1999 is any of the following —
(a) a doctor;
(b) a registered nurse;
(c) a teacher;
(d) a police officer who, under a direction given by the commissioner of the police service under the Police Service Administration Act 1990, is responsible for reporting under this section;
(e) a person engaged to perform a child advocate function under the Public Guardian Act 2014.

Sexual abuse
As defined by section 364 of the Education (General Provisions) Act 2006: sexual abuse, in relation to a relevant person, includes sexual behaviour involving the relevant person and another person in the following circumstances—
(a) the other person bribes, coerces, exploits, threatens or is violent toward the relevant person;
(b) the relevant person has less power than the other person;
(c) there is a significant disparity between the relevant person and the other person in intellectual capacity or maturity.

Staff Member
A staff member is any person who is employed by Catholic Education Diocese of Cairns on a casual, fixed term, or continuing basis, either pursuant to a contract of employment or appointed to a role at the school pursuant to an agreement with a religious order.

Student
A student is any person enrolled as such at a Catholic School in the Diocese of Cairns. This includes a “relevant person” for the purposes of mandatory reporting under sections 366 and 366A of the Education (General Provisions) Act 2006:
(a) a student under 18 years attending the school;
(b) a pre-preparatory age child registered in—
(i) a pre-preparatory learning program at the school; or
(ii) a distance education pre-preparatory learning program at the school;
(c) a person with a disability who—
(i) under section 420(2), is being provided with special education at the school; and
(ii) is not enrolled in the preparatory year at the school.

Student Protection Contact (SPC)
A Student Protection Contact is one of at least two persons who are nominated in each school in compliance with the Education (Accreditation of Non-State Schools) Regulations (regulation 10, (4)) to whom a student can report behaviour by a staff member that the student considers inappropriate.

Teacher
means an approved teacher under the Education (Queensland College of Teachers) Act 2005 employed at a school.
# Legislative references

## Child Protection Act 1999

<table>
<thead>
<tr>
<th>Reporting of a child in need of protection</th>
<th>Section 13A states “(1) Any person may inform the chief executive if the person reasonably suspects— (a) a child may be in need of protection; or (b) an unborn child may be in need of protection after he or she is born. (2) The information given may include anything the person considers relevant to the person’s suspicion.”</th>
</tr>
</thead>
<tbody>
<tr>
<td>Forming a reasonable suspicion of significant harm</td>
<td>Section 13C of the Child Protection Act 1999 offers some guidance around forming a reasonable suspicion that a student has suffered, is suffering or is at unacceptable risk of suffering significant harm: (2) (a) whether there are detrimental effects on the child’s body or the child’s psychological or emotional state— (i) that are evident to the person; or (ii) that the person considers are likely to become evident in the future; and (b) in relation to any detrimental effects mentioned in paragraph (a)— (i) their nature and severity; and (ii) the likelihood that they will continue; and (c) the child’s age. (3) The person’s consideration may be informed by an observation of the child, other knowledge about the child or any other relevant knowledge, training or experience that the person may have.</td>
</tr>
<tr>
<td>Reportable Suspicions</td>
<td>Section 13E of the Child Protection Act 1999 includes the mandatory reporting requirement for teachers to report a reasonable suspicion to the Department of Communities, Child Safety and Disability Services, that a child has suffered, is suffering, or is at unacceptable risk of suffering, significant harm caused by physical or sexual abuse where there may not be a parent willing and able to protect the child from the harm (a “reportable suspicion”). Section 13G(5) states that a person does not commit an offence under the Child Protection Act 1999 or any other act for failing to make a mandatory report under section 13E.</td>
</tr>
<tr>
<td>Conferral with colleagues</td>
<td>13H of the Child Protection Act 1999 - Conferrals with colleague and related information sharing, states that: (1) A relevant person may give information to a colleague, and a colleague may give information to a relevant person, for any of the following purposes— (a) for the relevant person to form a suspicion about whether a child has suffered, is suffering, or is at unacceptable risk of suffering, significant harm caused by physical or sexual abuse; (b) in the case of a relevant person under section 13E—for the relevant person to form a suspicion about whether a child has a parent able and willing to protect the child from harm mentioned in paragraph (a); (c) for the relevant person to give a report under section 13G or keep a record about giving a report; (d) for the relevant person or colleague to take appropriate action to deal with suspected harm or risk of harm to a child.</td>
</tr>
<tr>
<td>Interviews with Children at School</td>
<td>Section 17 of the Child Protection Act 1999 provides Department of Communities, Child Safety and Disability Services and Queensland Police Service officers with the legislative authority to have contact with a child at a school prior to the parents being told of the contact with the child and the reasons for the contact, as part of an investigation and assessment.</td>
</tr>
</tbody>
</table>
Education (Accreditation of Non-State Schools) Act 2001 and Education (Accreditation of Non-State Schools) Regulation 2001

The Education (Accreditation of Non-State Schools) Act 2001 establishes an accreditation regime for the accreditation of non-state schools. The Act also establishes the penalties for non-compliance with the accreditation criteria.

The Education (Accreditation of Non-State Schools) Regulation 2001 prescribes the accreditation criteria relevant for a non-state school’s accreditation as mentioned in section 9 of the Act.

Sections 10(2) to 10(8) of the Regulation deal with the accreditation requirements relating to the health, welfare and safety of students.

Education (General Provisions) Act 2006 and Education (General Provisions) Regulation 2006

The Education (General Provisions) Act 2006 contains mandatory reporting requirements for all non-state school staff who become aware of or who reasonably suspect that a student has been sexually abused or is likely to be sexually abused by another person (sections 366 and 366A).

These requirements are designed to capture sexual abuse, suspected sexual abuse and likely sexual abuse of students by another person. A staff member or Principal who fails to comply with the mandatory reporting requirements in relation to the sexual abuse or suspected sexual abuse of a student commits an offence under section 366 of the Education (General Provisions) Act 2006 and is liable for a penalty of up to 20 penalty units. However, a person does not commit an offence for failing to report the likely sexual abuse of a student under section 366A of the Education (General Provisions) Act 2006.

Staff making a report pursuant to the Education (General Provisions) Act 2006 will be protected from civil or criminal liability e.g. from defamation or breach of confidence. However, staff making a knowingly false, malicious or vexatious report will not be protected by this immunity and may risk action for defamation, disciplinary action by their employer or disciplinary action by the Queensland College of Teachers.

Education (Queensland College of Teachers) Act 2005

The Education (Queensland College of Teachers) Act 2005 requires an employing authority to notify the Queensland College of Teachers about:

- investigations of harm caused or likely to be caused to a child because of the conduct of a teacher (section 76)
- the outcome of the investigation, including any findings and decisions made by the employing authority (section 77)
- certain dismissals that, in the opinion of the employing authority, call into question a teacher’s competency to be employed as a teacher (section 78).

Evidence Act 1977

Section 93A provides the legislative authority for the Queensland Police Service and the Department of Communities, Child Safety and Disability Services to conduct an interview and obtain a recorded statement from a child under 16 years, or a person who was 16 or 17 years when the statement was made and who, at the time of the proceeding, is a special witness, or an intellectually impaired person who has personal knowledge of the matters dealt with by the statement.
Flowchart 1: Reporting Sexual Abuse & Likely Sexual Abuse

A staff member (the first person) identifies a concern regarding a student

The staff member may confer with a colleague, or use resources such as the Child Protection Guide, in order to determine whether the concern forms a reasonable suspicion that the student has been sexually abused or is likely to be sexually abused by another person.

A reasonable suspicion is NOT formed by the staff member

The staff member immediately completes the Statutory Authority Report (SAR) and submits the form to the Principal or the Director of the Governing Body

The Principal or Director of the Governing Body immediately forwards the report to Queensland Police

The Principal or Director of the Governing Body, as a matter of urgency, advises the first person that the report has been submitted to Queensland Police

A reasonable suspicion is formed by the staff member

The staff member refers the concerns to the Principal

The Principal considers any support and/or referral as appropriate in the circumstances

Important notice

If there is reasonable suspicion that the student has been sexually abused or is likely to be sexually abused and may not have a parent able and willing to protect them, the processes as outlined in flowchart 3 must also be followed.
Flowchart 2: Reporting Sexual Abuse & Likely Sexual Abuse where the first person is the Principal

The Principal identifies a concern regarding a student

The Principal may confer with a colleague, or use resources such as the Child Protection Guide, in order to determine whether the concern forms a reasonable suspicion that the student has been sexually abused or is likely to be sexually abused by another person.

A reasonable suspicion is formed by the Principal

The Principal immediately completes the Statutory Authority Report (SAR) and submits the form to Queensland Police

The Principal immediately forwards a copy of the report to the Director of the Governing Body

A reasonable suspicion is NOT formed by the Principal

The Principal considers any support and/or referral as appropriate in the circumstances

Important notice

If there is reasonable suspicion that the student has been sexually abused or is likely to be sexually abused and may not have a parent able and willing to protect them, the processes as outlined in flowchart 3 must also be followed.
Flowchart 3: Reporting Significant Harm to Child Safety Services

A staff member identifies a concern regarding a child

The staff member may confer with a colleague, or use resources such as the Child Protection Guide, in order to determine whether the concern forms a reasonable suspicion that the student has suffered, is suffering or is at unacceptable risk of suffering, significant harm and may not have a parent able and willing to protect the Child from the harm

A reasonable suspicion is formed by the staff member

The staff member completes the report and submits the form to the Principal or Director of the Governing Body

The Principal or Director of the Governing Body forwards the report to the Department of Communities, Child Safety and Disability Services

The Principal or Director of the Governing Body, as a matter of urgency, advises the first person that the report has been submitted to the Department of Communities, Child Safety and Disability Services

A reasonable suspicion is NOT formed by the staff member

The staff member refers the concerns to Principal

The Principal considers any support and/or referral as appropriate in the circumstances

Important notice

If there is a reasonable suspicion that the Child has been sexually abused or is likely to be sexually abused by another person, then the processes as outlined in flowchart 1 must also be followed, or flowchart 2 if the first person is the Principal

Mandatory Responsibilities for Teachers

If the staff member is a teacher, and the reasonable suspicion is that the student has suffered, is suffering or is an unacceptable risk of significant harm caused by physical or sexual abuse and may not have a parent able and willing to protect the student from the harm (a reportable suspicion under section 13E of the Child Protection Act 1999), the teacher is responsible, as a matter of urgency, to ensure that the report has been submitted to the Department of Communities, Child Safety and Disability Services, unless they become aware, or reasonably suppose, that the matter has already been brought to the attention of the authorities.

If a teacher forms a reportable suspicion and is not able to progress a report through the process detailed in the flowchart above, they are able to meet their mandatory reporting obligation through reporting directly to Child Safety Services via the online reporting form:

STUDENT PROTECTION GUIDELINES

Preface

These guidelines have been developed by the Queensland Catholic Education Commission (QCEC) in conjunction with Catholic School Authorities in order to provide information to support the implementation of the Student Protection Processes. These guidelines may be subject to change in line with child protection practice developments, and may be subject to customisation to reflect the resources and systems in place for a particular Catholic School Authority.

1. Understanding abuse and harm

All children have the right to be safe in environments free from abuse and harm. Where this is not the case, adults have a responsibility to act. This part explains the key concepts that underpin the processes for ensuring the safety of students, in order to inform the actions staff members must take if they form a reasonable suspicion of abuse, harm or staff inappropriate behaviour towards a student.

As a first step, it is important that staff members have an understanding of what is meant by the terms 'abuse' and 'harm'.

Generally, the types of abuse can be summarised as:

- Sexual Abuse
- Emotional or Psychological Abuse
- Physical Abuse
- Neglect

These types of abuse can cause the following types of harm to a student:

- Physical Harm
- Psychological Harm
- Emotional Harm

1.1 Sources of abuse and harm

Students can be abused, or experience harm from a number of sources. These include:

- Person associated with the school
  (Staff member, Volunteer or another student at the school)

- Family Member/Relative of the student
  (Parent/Carer, Sibling, Grandparent, other relative)

- Other person in the community
  (Family friend, neighbour coach, tutor, stranger)

- Self-harming by a student
2. Types of Abuse

2.1 Sexual Abuse and Likely Sexual Abuse

Sexual abuse of a student occurs where a person engages in sexual behaviour with a student, and:

- the other person bribes, coerces, exploits, threatens or is violent toward the relevant person; and/or
- the student has less power than the other person; and/or
- there is a significant disparity between the student and the other person in intellectual capacity or maturity.¹

Characteristics of a power imbalance include: significant differences in age, developmental ability, authority, influence or some kind of control over the student.

Likely sexual abuse is where it is more probable than not that a student will be sexually abused in the future. One situation where a reasonable suspicion of likely sexual abuse could be formed is where ‘grooming’ behaviours towards a student are identified.

**IMPORTANT NOTE: Sexual Activity between staff members and students**

The involvement of any staff member or volunteer within a school in sexual activity with, or sexual exploitation of, a student attending that school is always to be regarded as sexual abuse.

What does sexual abuse involve?

Sexual abuse involves an imbalance of power between a student and the other person. The imbalance of power allows force, trickery, emotional bribery, blackmail or emotional pressures to be used against the student to involve him/her in sexual activity or to sexually exploit him/her. Secrecy, the misuse of power and distortion of adult-child relationships may also be involved.

Sexual abuse involving physical contact with a student could include:

- touching, kissing, holding or fondling a student’s body in a sexual manner;
- touching, kissing or fondling a student’s genital area;
- engaging in or attempting to engage in vaginal or anal intercourse with a student;
- penetrating or attempting to penetrate a student’s vagina or anus with a finger or other object;
- engaging or attempting to engage in oral sex with a student; or
- engaging or attempting to engage in masturbation with a student.

It does not matter whether the student is clothed or unclothed whilst sexual abuse involving physical contact takes place. Engagement of a student in sexual acts by duress or through inducements of any kind is considered sexual abuse.

¹ See Section 364 of the Education (General Provisions) Act 2006
Sexual abuse/likely sexual abuse of a student may not necessarily involve physical contact. It could, for example, involve behaviour that occurs in the student’s direct presence or that occurs indirectly including through electronic communications. Examples include:

- exposing a sexual body part to a student;
- requesting a student to expose a sexual body part;
- making obscene or sexually explicit remarks to a student;
- sending obscene or sexually explicit material to a student;
- blatant or persistent intrusion into a student’s physical privacy;
- voyeurism - covertly observing intimate behaviour that is normally private;
- exposing a student to pornographic films, photographs, magazines or other material;
- having a student pose or perform in a sexually explicit manner;
- exposing a student to a sexual act;
- forcing a student to witness a sexual act; or
- communicating with a student in a sexually intrusive way.

**What is Grooming?**

Sexual offending against a child is rarely a random act by a stranger. It is commonly based on a relationship with the child that has been formed over time. The abuse is commonly well thought out and planned in advance. Offenders may often take time to ‘groom’ their victim, often over a lengthy period. They will also often ‘groom’ the child’s parents, care-providers or others who might otherwise protect them from the abuse. This occurs so that the child and his/her parents or care-providers will trust the offender and not suspect any intended wrongdoing.

The establishment of a relationship of trust which is then misused is often very confusing and damaging to the child, who may not even immediately recognise what is happening to them as abuse. Grooming behaviour is unlikely to be recognised when observed as a one-off event, but a pattern of grooming of the intended victim and/or the intended victim’s parents or care-providers is likely to be recognised. Grooming will tend to develop in intensity over time. It will also tend to include elements of secrecy and concealment. It is important to be aware of the types of behaviours that can be used in the process of grooming a child or young person, while remembering that some of the behaviours might equally reflect normal interactions based on genuine motives of care and concern. This is the reason that, for staff members, the observance of clear professional boundaries and transparency in the declaration of potential conflicts of interest is a vital part of the protection of children and of the professional integrity of staff members themselves.

Recognition of the grooming process that is used as a preparation for the sexual abuse of a child is an indicator of likely sexual abuse.
Some examples of ‘grooming’ behaviour could include:

- Becoming a ‘confidante’, sharing secrets or treating a child as a ‘favourite’.
- Sending personal comments to a child or children via email, SMS, social media or other means.
- Actively excluding a child from adults and other children; orchestrating uninterrupted time alone with a child.
- Showing a child/group of children pornography and/or using sexually explicit language around children.
- Engaging in repeated physical displays of affection even when child does not want it or when it is not required.
- Purchasing gifts or collecting items of interest for a specific child/group of children.
- Deliberately choosing hobbies or interests that appeal to a child.
- Befriending a child’s family and/or visiting the family home; offering to babysit or provide transport.
- Active exclusion of a child from adults and other children; orchestrating uninterrupted time alone with a child.
- Purchasing gifts or collecting items of interest for a specific child/group of children.
- Deliberately choosing hobbies or interests that appeal to a child.
- Befriending a child’s family and/or visiting the family home; offering to babysit or provide transport.

**Activity between peers**

- **Sexual activity between students**

  It is important to note that activity between peers may also be considered abusive, especially if the relationship is coercive or the behaviour forceful, degrading or threatening. Sexual activity between young people under 16 years of age is not automatically considered to be sexual abuse, even though technically it is unlawful in Queensland. The dynamics and characteristics of the sexual activity is a key consideration. For example, if a young person under the age of 16 years engages in sexual activity with a peer and there is no imbalance of power, coercion or manipulation involved, this may not be considered sexual abuse. On the other hand, if there is a power imbalance, coercion or manipulation in the sexual activity between a young person 16 years and older and another person, this may be considered sexual abuse.
• Student sexual behaviour

Suspicions that a student has been sexually abused may also be formed in some cases where a student exhibits concerning sexual behaviour. Resources such as those published by the Department of Communities, Child Safety and Disability Services can assist in identifying age inappropriate sexual behaviour, and section 4.2 details further signs of sexual abuse.

2.2 Physical Abuse

Physical abuse refers to non-accidental use of physical force against a child by another person that results in significant harm to the child.

What does physical abuse involve?

Examples of physical abuse include but are not limited to hitting, shaking, throwing, burning, biting, poisoning and female genital mutilation. The definition of physically abusive behaviour extends to the fabrication, exaggeration and inducing of illness symptoms in a child.

A person does not have to intend to physically harm a child to have physically abused them (for example, physical punishment that results in bruising or fractures would generally be considered physical abuse). Physical abuse does not always leave visible marks or injuries. Physical abuse can result in significant physical harm (for example, fractures, burns or bruises) and/or emotional/psychological harm (for example, hyper vigilance, depression or persistent state of fear and anxiety) to a child.

When considering if a child is at unacceptable risk of suffering harm caused by physical abuse by a person, a range of factors are considered. Examples include:

• the person’s propensity towards violence,
• the degree of control a person has over their own behaviour or the behaviour of others,
• the physical force used and
• the ability and willingness of another adult to act protectively to prevent the physical abuse.

Examples of situations which give rise to an unacceptable risk of physical abuse include, though are not limited to:

• domestic violence involving the throwing of objects; or
• situations in which a baby is shaken but not obviously injured.

2.3 Emotional/Psychological Abuse

Emotional or psychological abuse is the persistent emotional ill-treatment of a child which causes severe and persistent adverse effects on a child’s emotional development.
What does emotional or psychological abuse involve?

Examples of emotional abuse include but are not limited to constant criticism, public humiliation, belittling, constant yelling, withholding praise and affection, excessive teasing, scapegoating, rejection, hostility, exposure of a child to domestic and family violence and conveying that a child is worthless or unloved, inadequate or valued only insofar as the child meets the needs of another person.

Emotional or psychological abuse may feature age or developmentally inappropriate expectations being imposed on children. These may include interactions that are beyond the child’s developmental capability, as well as overprotection and limitation of reasonable exploration and learning or preventing the child from participating in normal social interaction. Emotional abuse can result in significant harm to a child, for example, it can result in significant emotional / psychological harm such as depression, attachment disorders, chronic feeling of fear/anxiety or self-harm.

A child is considered to be at unacceptable risk of suffering harm caused by emotional abuse in a number of situations for example the frequent, chronic and entrenched verbal criticisms and hostility directed at the child by another person.

2.4 Neglect

Neglect is the persistent failure to provide for a child’s basic physical and emotional necessities of life such that the child’s health and development are affected.

What does neglect involve?

Neglect is the persistent failure to provide for a child’s basic physical and emotional necessities of life such that the child’s health and development are affected. Basic needs include: food, housing, adequate clothing; personal hygiene and hygienic living conditions; health care, including the timely provision of medical treatment and dental care; and adequate supervision and protection needed for the child’s optimal growth and development. Neglect may occur during pregnancy as a result of maternal substance abuse.

Neglect can result in a significant impact on a child’s physical, emotional and psychological wellbeing. It can result in significant physical harm such as serious injury or death. For example, failure to supervise a child may result in a child ingesting poison, or getting seriously injured or getting burnt. Neglect can also result in serious emotional/psychological harm such as attachment disorders, failure to thrive in infants and significant developmental delays.

A child is considered to be at unacceptable risk of neglect in situations such as severe or chronic substance misuse, significant mental illness, lack of parenting skills and addiction to gambling by the child’s primary parent or care-provider inhibiting their capacity to provide sufficient care.

More information around understanding child abuse and harm can be found on the Department of Communities, Child Safety and Disability Services website.
3. Significant Harm

Harm can be caused by physical, psychological or emotional abuse, sexual abuse or neglect. Harm refers to the detrimental effect or impact of abuse/neglect on a child. For statutory intervention to occur, there must be information to suggest:

- that the child has suffered, is suffering or is at any unacceptable risk of suffering significant harm; and
- there may not have a parent able and willing to protect the child from harm.

Harm can be caused by a single act, omission or circumstance or a series or combination of acts, omissions or circumstances. This series or combination of acts, omissions or circumstances is often referred to as “cumulative harm”.

3.1 What is “unacceptable risk” of harm?

A child is considered to be at unacceptable risk of suffering harm if there are grounds to suspect that unless someone intervenes to prevent it, the actions of a person will result in, or is likely to result, in a detrimental effect of a significant nature on the child’s physical, emotional and/or psychological well-being.

3.2 Relationship between abuse and harm

In essence, abuse is the action towards a student, and harm is the impact of that action on the child. Children can experience multiple types of abuse, which in turn can cause multiple types of harm.

<table>
<thead>
<tr>
<th>Types of Abuse</th>
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<tr>
<th>Types of harm (impact on the child)</th>
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<td>Internal injuries</td>
<td>Self-harm</td>
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</table>

4. Recognising Abuse and Harm

4.1 Recognising the signs of abuse and harm

There are many signs that might lead staff members to have concerns about a student. It is important to keep an open mind when encountering these signs, as their presence does not necessarily mean that the student is experiencing harm caused by abuse and/or neglect. However, they may identify concerns for a student and indicate that further consideration and monitoring is the appropriate response.
It is important to remember:

- the signs are generally more significant if they are severe, form a pattern, and/or show frequency
- the younger the child involved, the greater the risk
- all factors need to be considered including the child’s circumstances and family context.

4.2 Identifying the signs of Abuse and Harm

**Observations of student behaviour**

In general terms, something may be wrong if you observe student behaviour such as:

- nervousness/withdrawal;
- passivity/excessive compliance;
- evidence of deterioration in peer relationships and/or generally poor peer relationships;
- trouble concentrating at school/unexpected drop in school academic performance;
- frequent absences from school without substantiated or acceptable explanations;
- being extremely aggressive, stealing or running away;
- evidence of extreme or continually aroused emotional states;
- out of character behaviour;
- behaviour that is not age appropriate or typical of peer behaviour;
- in younger students: separation anxiety, changed eating patterns;
- in older students: drug/alcohol use, sexual promiscuity, self-harm or reckless and risk-taking behaviour.

In relation to possible harm or risk of harm to a student that may be a result of sexual, physical or emotional abuse and/or neglect you may observe the following:

**Physical**

- bruises or lacerations, especially on face, head and neck;
- burns/scalds;
- multiple injuries or bruises, especially over time;
- fractures, dislocations, twisting injuries;
- explanations offered by the child not consistent with the injury or the injury is unable to be explained by the child;
- A child hiding injuries
- repeated injuries with a recurring or similar explanation.

**Neglect**

- delay in achieving developmental milestones;
- medical or therapeutic needs not attended to;
- poor personal hygiene leading to social isolation;
- scavenging for/stealing food; lack of adequate school lunches;
- extreme seeking of adult affection;
- flat and superficial way of relating.

**Domestic violence**

- difficulties in eating and sleeping;
- hyper vigilance;
Student Protection Processes & Guidelines

- regression to age-inappropriate behaviours;
- developmental delays;
- child is over-protective of a parent;
- excessively controlling or aggressive/violent behaviour;
- abuse of siblings/parent.

### Emotional/psychological

- inability to value self and others;
- lack of trust in people;
- statements from the child e.g. “I’m bad; I was born bad”;
- extreme attention-seeking behaviours.

### Sexual

- direct or indirect disclosures of abuse;
- concerning sexual behaviour and/or age-inappropriate sexual knowledge;
- use of threats, coercion or bribery to force other children into sexual acts;
- sexual themes/fears expressed in artwork, written work or play;
- repeated urinary tract infections, especially in younger girls;
- physical trauma to buttocks, breasts, genitals, lower abdomen, thighs;
- unexplained accumulation of money/gifts;
- presence of sexually-transmitted infections, especially in younger children

More information around recognising the signs of abuse can be found on the Department of Communities, Child Safety and Disability Services [Website](#).

### 5. Forming a reasonable suspicion

A reasonable suspicion of abuse or harm is a suspicion that would be formed by a reasonable person based on a reasonable view of the evidence available to them. In other words, a reasonable suspicion is an objectively justifiable suspicion that is based on specific facts or circumstances. When a reasonable suspicion is formed, a staff member must act in accordance with the processes outlined in this document.

Generally, the ways in which a staff member may form a reasonable suspicion are as follows:

- A student makes a direct disclosure about another person's behaviour (see Section 5.1)
- A parent or any person reports information of concern about a student and/or another person’s behaviour (this information may come from another student, relative, friend, acquaintance of the student, or sometimes could be anonymous)
- Direct observation of abusive or inappropriate behaviour towards a student
- Relevant observations (appearance, behaviours, and situations) are witnessed, or other relevant firsthand knowledge is gained.

Additionally, section 13C of the *Child Protection Act 1999* offers some guidance around forming a reasonable suspicion that a student has suffered, is suffering or is at unacceptable risk of suffering significant harm:
• Whether there are detrimental effects on a child’s body or psychological/emotional state, or are likely to become so the future
• The nature and severity of the detrimental effects and the likelihood that they will continue
• The age of the child

A staff member may confer with a colleague as part of the decision making process as to whether they have formed a reasonable suspicion – further detail around conferral processes can be found in the Student Protection Processes.

It should be noted that at times information may come to a staff member’s attention indirectly (e.g. perhaps third hand). In these cases, the following should be considered:

• it is not the role of the staff member or of the school to investigate, confirm or substantiate the validity of the information;
• in some cases, it may be appropriate to seek additional information to clarify the situation, to the extent necessary to determine any action that may be required under these processes;
• if the information received gives rise to a staff member forming a reasonable suspicion of harm to a student resulting from abuse or neglect, from any source, the staff member must follow the relevant reporting requirements described in the Student Protection Guidelines;
• if the information received by the staff member suggests inappropriate behaviour by a staff member towards a student, then the staff member must follow the relevant reporting requirements described in the Student Protection Processes for Queensland Catholic School Authorities.

NOTE: Staff members must not photograph student injuries or audio/video record the discussion with the student – this is the role of Police.

Details about how the information came to the staff member’s attention should be included in any report made under these processes.

5.1 Responding to a disclosure

Staff members in schools are often the first people a student may tell when they are feeling unsafe, therefore it is important for staff members to be aware of how children/young people disclose and how to respond in the most appropriate manner. If a student tells a staff member about being abused or harmed:

**LISTEN**
- Move to a suitable environment, free of distractions.
- Be calm and patient - allow for the child to be heard.
- Let the child use their own words - avoid asking leading questions.
- Avoid “quizzing” the child about details of the abuse.
- Don’t be afraid of saying the ‘wrong’ thing. Listening supportively is more important than what you say.

**REASSURE**
- Reassure the child that it is Okay to tell you what’s been happening.
- Address any concerns about the child’s safety.
- Reassure the child s/he is not at fault and is not the cause of any distress you may feel.

**RESPECT**
- Respect that the child may only reveal some details.
- Acknowledge the child’s bravery and strength.
- Avoid making promises you can’t keep - manage the child or young person’s expectations.
- Explain to the child that in order for them to be safe you will need to report their experience to someone else.
Adapted from an AIFS infographic: *Responding to children and young people’s disclosure of abuse*

**Remember** - it is not a school staff member’s role to investigate a suspicion of an unacceptable risk of abuse/harm from any source, rather to report a reasonable suspicion of abuse or harm in accordance with the student protection processes. It is the role of officers of Queensland Police Service and qualified officers of the Department of Communities, Child Safety and Disability Services to investigate and collect evidence in the required circumstances, such as conducting interviews with students.

**Only ask enough questions to help you decide whether you have honest and reasonable grounds to form a suspicion** of harm/abuse or an unacceptable risk of harm/abuse. Be aware that any questioning beyond this could cause distress and confusion and could interfere with the integrity of any subsequent investigation undertaken by relevant authorities.

**As soon as possible after the disclosure, make detailed relevant notes** about any signs, disclosures, injuries, and behaviours that caused you to be concerned for the student’s safety or wellbeing.

Any response must be focussed on the best interests of the student. As such, the immediate support needs of a student are the priority and staff members must act promptly to raise the concerns with the Principal.

### 6. Considering whether there is a parent able and willing to protect a student

Where there is no parent able and willing to protect a child from significant harm, then the Department of Communities, Child Safety and Disability Services intervenes to ensure the safety of the child. This is therefore an important consideration when determining if a matter should be reported Department of Communities, Child Safety and Disability Services.

**A parent must be able AND willing to protect the child from significant harm.**

- **UNABLE** In some cases, a parent may be willing to protect their child from significant harm, but they may not be able to do so, for example, the parent may be suffering from a severe mental health condition, physical illness or injury; or where existing court orders precludes the parent from taking protective action.

- **UNWILLING** A parent may be able but not willing to protect their child, for example, where the parent continues in a relationship with a person who is sexually abusing their child and does not cease contact with the abusive person.

- **UNABLE + UNWILLING** In some circumstances, a parent may be both unable AND unwilling to protect their child from significant harm. An example of this is a parent who has significant substance misuse issues and continues a relationship with someone who sexually abuses or is violent to their child.
In some cases, parents will seek to minimise or reduce the significance of harm suffered by a child (or that the child is at risk of suffering) and this may indicate the parent may not be able and willing to protect the child from harm. For example, this includes a parent minimising serious self-harming behaviours exhibited by their child or failing to recognise the serious and/or long term impacts of a child’s medical needs or significant developmental delays.

Forming a reasonable suspicion around whether a parent may be able and willing is based on a number of factors, including:

- the observations and knowledge the Principal and staff members may have of the family circumstances;
- disclosures made by a child;
- information provided by another person.

A staff member is not expected to conduct an investigation to ascertain if a parent is able and willing to act protectively, rather must act on the information available to them. Staff members may confer with colleagues to assist in their decision making.

NOTE: If a reasonable suspicion of sexual abuse or likely sexual abuse is formed a report to the Queensland Police Service is to be made even if there is a parent able and willing to protect the child from harm.

7. Confidentiality, Record Keeping and Information Sharing

It is essential that student protection processes are managed in a confidential manner that both preserves the dignity and privacy of all affected parties, and ensures that any investigative process is not impaired.

The management of any student protection concern should be well-documented, with clear records of any disclosures made by a student and any actions taken by the school. All information relating to a student protection concerns, including notes, reports and other documents must be stored securely and confidentially.

Will a student’s family know I have made a report?

A person who notifies the Department of Communities, Child Safety and Disabilities around a suspicion that a child has been, or is likely to be harmed (known as the “notifier”) cannot be identified unless certain exceptions apply. Where a student protection report results in a criminal court proceeding, the report may form part of the prosecution’s evidence, therefore the staff member who made the report may be required to give evidence. Consequently, student protection reports must be completed in an impartial, accurate and factual manner.

Information Sharing

Within the school, information should not be shared around student protection matters with other staff members unless for a specific purpose under these processes, for example conferring with the Principal to determine whether a matter constitutes a reasonable suspicion of abuse or harm. Information may also be provided to staff members as part of ongoing support or risk management processes for a student.
There are a number of circumstances where a School Principal may be asked to share information, or be required to do so in order to support a student and their family:

- Under Part 4 of the Child Protection Act 1999, the Department of Communities, Child Safety and Disability Service may request information around a student who may be in need of protection. Such requests should be in writing, and clearly specify what information is requested. The Principal should keep clear records around what information was provided in response and ensure that any information is accurate and factual.

- A Principal, as a ‘particular prescribed entity’ under the Child Protection Act 1999 may share information with certain service providers in order to obtain support for a student and their family. As best practice, any referral for support should be with the knowledge and consent of a student’s parents or care-providers, however a Principal may refer to service providers such as Family and Child Connect or Intensive Family Support Services without the prior consent of a parent or care-provider. These services will then seek the consent of the parent to engage them in providing support.

- Police may seek information from a Principal in relation to a law enforcement activity, for example in the investigation of a criminal offence, or in attempting to locate a missing child. Again, the Principal should keep clear records around what information was provided in response and ensure that any information is accurate and factual.

8. Support and Referral Services

When students and families receive support services early, it can avoid the escalation of concerns towards statutory intervention by the Department of Communities, Child Safety and Disability Services or Police. Where a concern is identified that does not meet the threshold for a report to Department of Communities, Child Safety and Disability Services or Police, or indeed where the outcome of a report is that no intervention by the authorities will occur, the Principal should consider any referral to appropriate support services:

**Family and Child Connect**

Community-based intake and referral services, known as ‘Family and Child Connect’ have been established across Queensland to provide an additional pathway for referring concerns about children and their families. Family and Child Connect provides information and advice to people seeking assistance for children and families where there are concerns about their wellbeing, and can connect families to local services. Families can also contact Family and Child Connect themselves for advice and help.

**Intensive Family Support Services**

In addition to Family and Child Connect, Intensive family support services are funded services that provide family support delivered under a lead case management model to address multiple and/or complex needs and assist families to build their capacity to care for and protect their children.

Intensive family support services include:
- Intensive Family Support
- Referral for Active Intervention
- Aboriginal and Torres Strait Islander Family Support Services
- Fostering Families.
Information around making a referral to these services can be found via the Department of Communities, Child Safety and Disability Services website. Particular information around information sharing provisions for Principals are detailed in section 7.

**Other referral options**

In some cases, it may be desirable to refer a family to a specific local service in the community, particularly where the family’s needs are clearly identified. For example, a family may be in need of financial or housing support. The Queensland Family and Child Commission’s One Place website provides useful information about local services.

**School based supports**

There are a number of options to support students at risk within the school environment that can be implemented in addition to any external referral, including:

- Referral to the school counsellor
- Engaging specific educational services to meet a student’s needs
- Consideration of academic demands and providing flexible alternatives
- Identifying other school support staff, including pastoral care options and peer support
- Implementing risk management plans, particularly involving situations between students
- Providing protective behaviours education to students, including safety planning.

**9. Understanding behaviour by a staff member a student considers to be inappropriate**

For the purposes of these processes, staff inappropriate behaviour includes (though is not limited to) any behaviour, including words, towards a student that is contrary to what is required of staff members under the Diocese of Cairns Catholic Education Code of Conduct.

Inappropriate behaviour by a staff member towards a student can be described in terms of violations of professional boundaries. These boundaries can be described as follows:

**Physical Boundaries**

Exist to protect the body. Physical boundaries define appropriate physical contact between staff members and students in appropriate circumstances whilst respecting and responding to the physical needs of students.

**Emotional Boundaries**

Exist to protect feelings. Emotional boundaries determine the nature of appropriate professional relationships between staff members and students in the context of respecting the emotional needs and wellbeing of students.

**Behavioural Boundaries**

Exist to protect actions. Behavioural boundaries determine the appropriate behaviours expected of a staff member towards students, including respecting the rules of the Catholic School Authority or School.
### 9.1 Examples of Boundary Violations*

*See also The *Professional Boundaries: A Guideline for Queensland Teachers* as published by the QCT*

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<td>• shaming,</td>
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<td>• embarrassing,</td>
<td>• phone calls emails or texts to the student’s personal email or phone</td>
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<td>• gift giving or showing special favours sharing secrets with a student disclosing inappropriate personal information to a student</td>
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<td>• using physical force to ensure a child cooperates</td>
<td>• fear</td>
<td>Failing to follow a school’s behaviour support policy and procedures:</td>
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<td>• threats</td>
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<td>• using an object (ruler, book, whiteboard marker) to manage a student</td>
<td>• moral pressure</td>
<td>• the imposition of manifestly unreasonable expectations or excessive demands on a student</td>
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<td>• Refusing biological necessities Applying painful or noxious conditions to a student</td>
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<td>• using inappropriate locations or social isolation outside of the school’s behaviour support guidelines as punishment</td>
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<td>• Inappropriately touching or massaging a student</td>
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<td>Using a personal device or private email address to make contact with a student (with whom there is not a declared personal relationship or appropriate authority)</td>
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<tr>
<td>• Unnecessary or unwanted physical contact</td>
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<td>Photographing a student other than for an appropriate professional reason Supplying substances to a student (e.g. unauthorised medication, tobacco, alcohol, illicit drugs)</td>
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<tr>
<td></td>
<td></td>
<td>Exposing students to material that contains adult content or themes that is offensive or inappropriate to the age and/or maturity of the student</td>
</tr>
</tbody>
</table>
10. Historical Allegations

When a staff member receives information that a former student has been sexually abused, or has suffered significant harm, by a staff member at the school, the staff member must follow the relevant Catholic School Authority processes.

If the allegation is against a current staff member, then the relevant processes as detailed in the Student Protection Reporting Processes must be followed.

If the allegation is against a former staff member, then a Historical Abuse Report (HAR) must be completed and forwarded to the Manager Professional Standards via the Principal.